

Message Text

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ORIGIN NEA-09

INFO OCT-01 ISO-00 PM-03 NSC-05 SP-02 SS-15 RSC-01 L-02

AID-05 EB-07 OMB-01 IGA-01 CIAE-00 DODE-00 INR-07

NSAE-00 PA-01 PRS-01 SSO-00 INRE-00 NSCE-00 USIE-00

TRSE-00 H-01 /062 R

DRAFTED BY NEA/ARN:SEWARD:DAV

APPROVED BY NEA: SSOBER

NEA/ARN:DAKORN

PM/SAS:DWMCLINTOCK

PM/SAS:DJAMES

NEA/RA:EAPADELFORD

AID/LEG:CHRUSSELL

AID/GC:WESPINOSA

NESA/DP:LPOECHSLI

A/AA/NESA:AWHITE

----- 033699

O 010103Z JAN 75

FM SECSTATE WASHDC

TO AMEMBASSY AMMAN IMMEDIATE

C O N F I D E N T I A L STATE 000174

E.O. 11652:GDS

TAGS: MASS, XX, JO

SUBJECT: FY 75 FOREIGN ASSISTANCE ACT

REFERENCE: AMMAN 7788

1. FOLLOWING IS BEST INFORMATION AVAILABLE TO US ON STATUS
OF FOREIGN ASSISTANCE LEGISLATION PARTICULARLY AS IT
AFFECTS JORDAN: BOTH FY 75 FAA AUTHORIZATION BILL (NOT
RPT NOT APPROPRIATION) AND CRA HAVE BEEN PASSED BY CONGRESS
AND SIGNED BY THE PRESIDENT. CRA, WHICH INCLUDES SECURITY
SUPPORTING ASSISTANCE FOR EGYPT (DOLS 150 MILLION), ISRAEL
(DOLS 150 MILLION)AND SPECIAL REQUIREMENTS FUND (DOLS 25
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MILLION) HAS NO SPECIFIC FIGURE FOR JORDAN BUT DOES ENABLE

US TO MAKE AT LEAST TWO-THIRDS OF THIRD QUARTER FY 75 SUPPORTING ASSISTANCE PAYMENT, I.E. FOR PERIOD JAN 1-FEB 28.

2. WE ANTICIPATE THAT FY 75 FAA APPROPRIATIONS BILL WILL BE CONSIDERED EARLY IN NEXT SESSION OF CONGRESS. WHILE WE CANNOT SPECULATE ON END RESULT OF APPROPRIATIONS PROCESS, THERE IS A POSSIBILITY THAT APPROPRIATED FIGURES WILL BE LESS THAN DOLLARS 600 MILLION MAP, DOLS 660 MILLION SECURITY SUPPORTING ASSISTANCE AND DOLS 405 MILLION NOA FOR FMS CREDITS AGREED TO IN AUTHORIZING LEGISLATION. MAP WOULD APPEAR TO BE MOST VULNERABLE COMPONENT OF FAA.

3. MAP. DOLLARS 600 MILLION AUTHORIZED IN FAA IS DOLS 385 MILLION LESS THAN REQUESTED BY ADMINISTRATION. IT HAS NOT YET BEEN DETERMINED HOW THIS SMALLER PIE WILL BE DIVIDED. JORDAN MAY BENEFIT FROM CONGRESSIONAL LIMITATIONS ON ASSISTANCE TO CAMBODIA AND SOUTH KOREA, BUT THERE ARE STILL SO MANY VARIABLES--POSSIBLE NEW LIMITATIONS ENACTED DURING APPROPRIATIONS PROCESS, EVENTUAL SIZE OF PROGRAMS FOR CAMBODIA AND ISRAEL, STATUS OF TURKEY AND ETHIOPIA PROGRAMS--THAT IT WOULD BE PREMATURE TO GUESS AT A JORDAN PROGRAM FIGURE.

4. SUPPORTING ASSISTANCE. IMMEDIATE EFFECT OF CRA IS TO RELEASE FUNDS FOR AT LEAST TWO-THIRDS OF THIRD QUARTER SUPPORTING ASSISTANCE PAYMENT TO JORDAN. WE DO NOT YET KNOW PRECISELY HOW MUCH SA MONEY WILL BE AVAILABLE FOR JORDAN. WE APPRECIATE, HOWEVER, THAT CRA CONTAINS SPECIAL PROGRAMS FOR OTHER MIDDLE EAST COUNTRIES (BUT NOT JORDAN) AND WILL DO OUR BEST TO RESPOND PROMPTLY TO EMBASSY ASSESSMENT OF JORDAN'S THIRD QUARTER REQUIREMENTS FOR SA. CONFERENCE AUTHORIZING FIGURE OF DOLS 660 MILLION SECURITY SUPPORTING ASSISTANCE CONTAINS PROVISIO THAT NOT MORE THAN DOLS 652 MILLION BE SPENT IN MIDDLE EAST, WITH DOLS 250 MILLION AUTHORIZED FOR EGYPT AND DOLS 324.5 MILLION FOR ISRAEL. THIS LEAVES DOLS 77.5 MILLION FOR JORDAN. APPROPRIATIONS PROCESS COULD, HOWEVER, RESULT IN REDUCTION IN TOTAL FY 75 SA FUNDING AVAILABILITY.

5. FMS. WE WILL NOT BE ABLE TO EXTEND FMS CREDITS TO
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JORDAN UNDER CRA. ADMINISTRATION FAA REQUEST FOR DOLS 555 MILLION NOA REDUCED TO CONFERENCE AUTHORIZED FIGURE OF DOLS 405 MILLION, WITH DOLS 300 MILLION EARMARKED FOR ISRAEL. (WITH DOLS 100 MILLION AUTHORIZED TO BE PROVIDED ON BASIS OF WAIVER OF PAYMENT), AND A CEILING OF DOLS 330 MILLION ON MIDDLE EAST CREDIT. IN ORIGINAL REQUEST, ADMINISTRATION ASKED FOR DOLS 30 MILLION FMS CREDITS FOR JORDAN, DOLS 10 MILLION FOR LEBANON, DOLS 14 MILLION

MOROCCO, AND DOLS 1.5 MILLION FOR TUNISIA. WE ARE OPERATING ON ASSUMPTION THAT MOROCCO AND TUNISIA NOT RPT NOT INCLUDED IN MIDDLE EAST FOR PURPOSES THIS BILL. THIS WOULD MEAN THAT TOTAL OF DOLS 30 MILLION IN FY 75 FMS CREDITS COULD BE PROVIDED TO JORDAN AND LEBANON; IF ASSUMPTION RE MOROCCO AND TUNISIA IS IN ERROR THERE WILL HAVE TO BE ADDITIONAL ADJUSTMENTS.

6. YOU MAY INFORM GOJ THAT OUTLOOK FOR FY 75 SA AND FMS CREDITS IS GENERALLY FAVORABLE ASSUMING NO CUTS IN APPROPRIATIONS PROCESS. WE APPRECIATE JORDANIAN CONCERNS AND REQUIREMENTS ON MAP AND WILL CONTINUE TO DO OUR BEST FOR JORDAN BUT AT THIS MOMENT CAN MAKE NO COMMITMENT RE

PROGRAM FIGURE. FYI. COUNTRY ALLOCATIONS FOR MAP CANNOT BE MADE UNTIL APPROPRIATIONS BILL HAS PASSED CONGRESS. IT WOULD, HOWEVER, BE UNREALISTIC TO EXPECT AN FY 75 JORDAN MAP AT THE CPD LEVEL. END. FYI.

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